

12.2.7 Rosewater Loop Considerations

Report Type	Decision
City Plan Theme	Community Environment & Heritage
Report Author	Manager Design, Construction & Transport, City Assets
Report Summary	This report discusses an opportunity to implement a shared path and other ancillary facilities within the disused railway corridor in Rosewater and Gilman which is currently unsightly.
Attachments	<ol style="list-style-type: none">1. Minutes of Community Forum Meeting - 28 June 2021 [12.2.7.1 - 4 pages]2. Rosewater loop conceptual Master Plan [12.2.7.2 - 8 pages]

RECOMMENDATION

Council resolves that:

1. The report of the Director City Assets titled "Rosewater Loop Considerations" be received and noted.
 2. 'In principle' support for the 'Rosewater Loop/Concept Master Plan' and that this proposal be shared with the community and be provided to the State Government.
 3. The Minister of Transport, Mr Corey Wingard and the Minister for Planning and Local Government, Ms Vickie Chapman be requested to fund the proposal.
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Report

At its meeting on 9 April 2019, Council resolved as follows:

... moved that Council resolves to write to the Minister for Transport, Infrastructure and Local Government the Hon. Stephan Knoll and the Acting Chief Executive Officer of the Department of Planning, Transport and Infrastructure, Wayne Buckerfield, concerning the poor condition of the 'Rosewater Loop', the disused rail corridor that passes through the suburb of Rosewater, to request information on any future plans for the line.

As a result, Council wrote to the Minister and CEO at that time and were advised that

... we are envisaging to determine the strategic future of the corridor as part of our future public transport network investigations. I can advise that the State Government is undertaking a significant program of planning works to determine potential infrastructure upgrades on key arterial roads, intersections, and transport corridors, as well as public transport infrastructure improvements across South Australia. This planning work will create a pipeline of projects, supporting the creation of jobs and will help achieve sustained economic jobs growth, planned population growth, connected and productive regions, a vibrant and global Adelaide and enviable liveability.

The planning studies focus on improved road freight, improved public transport, better cycling facilities, improved road safety and addressing congestion at intersections. As recommended by the 20-Year State Infrastructure Strategy, planning will consider improvements to the public transport network including potential expansion of mass transit corridors across the Adelaide Metropolitan Area including the Adelaide Hills and Mount Barker and the north-western suburbs.

Consideration of the future use of disused rail lines is currently in scope and the Department aims to provide advice to the City of Port Adelaide Enfield regarding the proposed Rosewater Loop at the appropriate time. Planning investigations are still underway and at this stage no decisions have been made in this regard.”

This advice is still current, notwithstanding there has been constant dialogue between Administration and Department for Infrastructure and Transport (DIT) staff over the last two years to try and expedite these investigations.

The ‘Rosewater Loop’, is a disused rail corridor that passes through the suburb of Rosewater, and the ‘Gillman Rail Corridor’, the vacant former rail corridor where the Gillman Railyards existed until the late 1980s. Both locations are under the care and control of DIT. All the rail infrastructure, pedestrian mazes and boom gates are still within the corridor and is very unkempt with weeds, graffiti, vandalism and rubbish within the corridor.

A location plan of the rail corridor is provided in Figure 1 and photos of the existing conditions provide in Figure 2.

There has been considerable interest from the community with a forum held with the Mayor and State Member MP, Joe Szakacs and about 100 members of the community at the Rosewater Football Club on 28 June 2021. A copy of the minutes of this meeting is provided (**refer Attachment 1**). Another meeting was held on the 4 August 2021 with the Mayor, CEO, Joe Szakacs and Manager Construction Design & Transport to discuss opportunities to encourage the State Government to pursue improving the amenity of the former rail corridor.

Accordingly, Administration has arranged for the preparation of a Rosewater Railway conceptual Masterplan (**refer Attachment 2**) which shows how the corridor could be enhanced and additional parking provided in nearby sports facilities (which is a concern during match days) to provide a community facility enjoyed by all. It is proposed to now send this Masterplan to two State Government Ministers requesting funding for the proposal. The land is under the care and control of DIT and as such funding for such a proposal should be the responsibility of same, noting that if such a proposal was implemented then Council are likely to be responsible for maintenance of the facility.

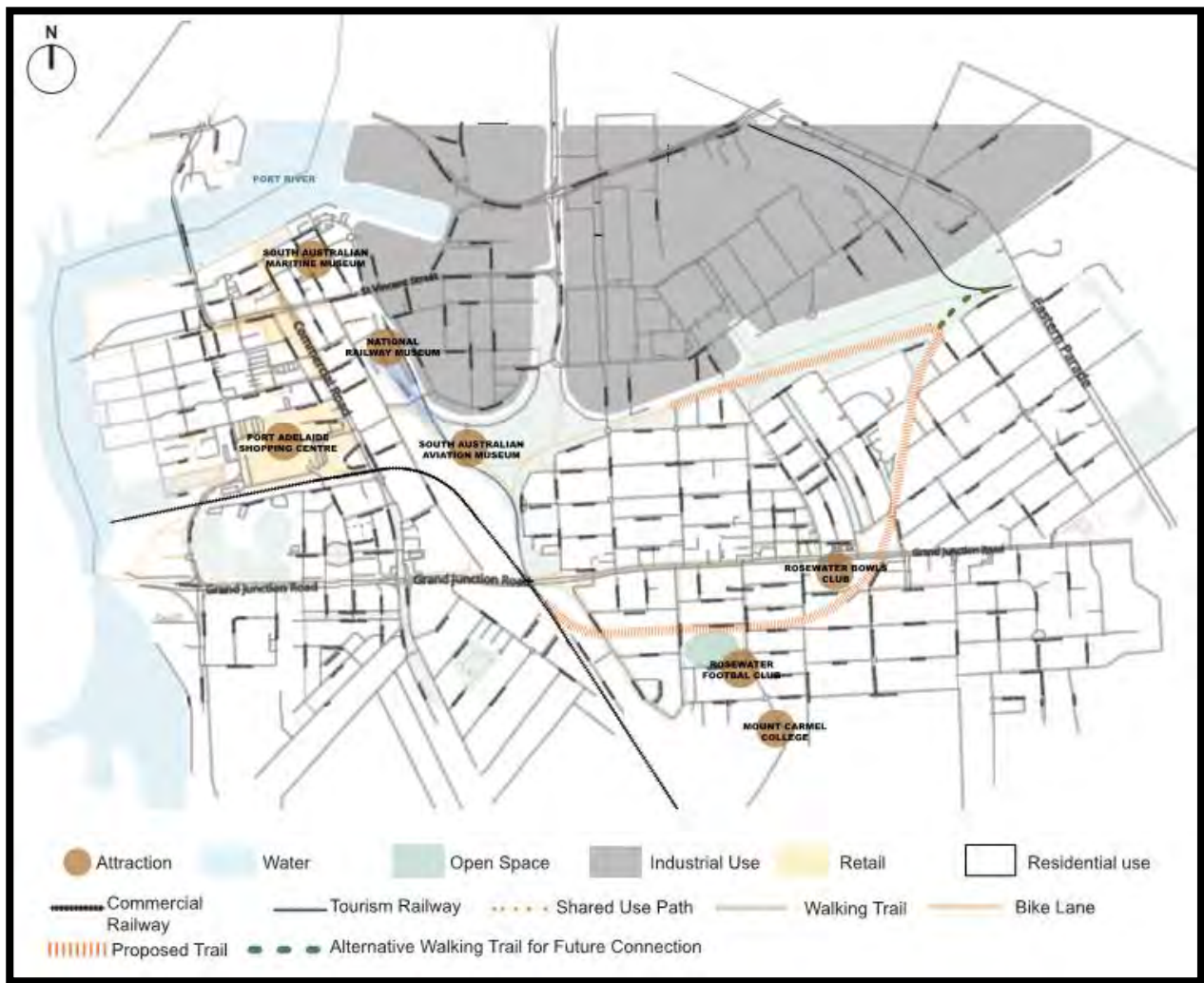


Figure 1 – Location plan – Rosewater loop (depicted as ‘Proposed Trail’)



Figure 2 – Existing conditions – Rosewater loop

It is also understood that another community forum meeting has been arranged by Mr Szakacs and the mayor in late October 2021 where it is anticipated this proposal will be discussed with the community for feedback.

City Plan Relationship

The creation of a Rosewater ‘loop’ facility relates to the Environment and Community theme of the City Plan as such a facility will improve the amenity of the area whilst providing a facility where the community can participate in healthy activities.

Legislative Context and Related Policies

Any paths or traffic control devices are designed according to the following:

- The Department for Transport and Infrastructure's 'Manual of Legal Responsibilities and Technical Requirements for Traffic Control Devices' (The Code of Technical Requirements)
- Local Government Act (1999)
- Road Traffic Act (1961)
- Australian Road Rules (1999)
- Road Traffic Regulations (1999)
- Austroads Guide to Road Design (Part 6A Paths for Walking & Cycling).

Stakeholder Engagement

It is proposed to send the Concept Masterplan to the Local State Member and to Ministers for consideration. If such a proposal does get support, then there would need to be a community engagement plan prepared in liaison with the State Government. Some members of the community will be able to see and comment on the Masterplan at the community forum arranged by the Local State Member in October 2021.

Risk Management

The proposed Rosewater Loop and concept Masterplan is located within a disused railway corridor and there is likely to be some contamination within the corridor. However, it should be noted that previous disused rail corridors have been used to accommodate paths at other locations (e.g. Amy Gillett Bikeway in the Adelaide Hills) by simply building the path over the top of the ballast of the rail line thereby capping the existing contaminated material. However, further investigation would be required to determine the extent and amount of contamination in the corridor prior to construction.

Financial Management

It is not envisaged that Council would be required to finance any of the implementation of that proposed in the Masterplan as the entire corridor is contained on State Government land. Should such a proposal be implemented then council may be responsible for the maintenance of the facility like other paths on State Government land (e.g. adjacent the Port River expressway). A further report will be provided to Council if further development on this concept is advanced by the State Government.

Environmental and Social Impacts

The creation of a bike/pedestrian path and ancillary facilities within the old disused Rosewater/Gilman railway corridor will improve the amenity of the area and provide a facility for the community to enjoy thus improving the social wellbeing of the local community.

Minutes - Rosewater Loop Community Forum

Monday 28th June 2021

Joe Szakacs MP and Mayor Claire Boan

Attendance: 83

ISSUES

- Illegal dumping – not being cleaned up
- Lack of carparking for clubs which spills into streets
- Anti-social behaviour – rock throwing and graffiti
- Fire risks from overgrown weeds and hard refuse

IDEAS

- Mixed-use community space
- Walking and cycling trail
- Ensure it's all mobility friendly
- Native vegetation
- Playground and sensory play for children
- Carparking for Rosewater Football Club and Rosewater Bowling Club
- Allocate space to the local museums
- Incorporate historical elements
- An option to purchase sections of land for properties adjacent
- A lane away installed at the rear of Short Street, to allow for subdivision

■ (RBC): Would like space at the rear of the Rosewater Bowling Club made available to the Club for carparking. Mentioned that this would allow another access point from Addison Road and would ease the significant overflow of parking they currently have, which impacts surrounding streets and residents.

■ (Florence Tce): Moved in recently – lives on other side of Grand Junction Road. Wants to see the corridor beautified and wants the project to encompass the whole loop. She has concerns about the lack of road access and car parking for the new housing development on her side of GJR. Believes the corridor can be used to open this up and allow other access points. She's not anti-development, wants a diversion from Florence Avenue. Thinks Ottoway and Rosewater missed out on Council \$ - Claire claimed this wasn't true. Wants all interested parties to unite. Would love to include history and native plants in the project (including indigenous elders and community in the process). Also raised concerns about rubbish.

Unknown (Cannon St): Would like to see the museums in the Port able to use the space. Does not want to see it used for car parking.

■ (Pennington/Junction Community Centre): Is involved in the Seeds for Change Program at the Centre – would like to see this program/ native vegetation incorporated. Noted health benefits of outdoor community space.

█ (not local): Walking and cycling trails. Would like Indigenous plants used. Noted economic benefits of attracting cyclists to the area.

█ (Rosewater): Would like to see the big old trees at the end of Torrens Road removed and replaced with native trees. Would like to see a bike path in corridor and for it to connect with the current path as he always sees cyclists skip through Queen Street.

█ (Florence St): Concerns about illegal dumping. Walks dog around the loop. Would like to see it all connected to existing paths and cleaned up.

█ (PortBUG): Wants to ensure a path for people living with disability is included. Has been advocating for a shared use path in the corridor for years. Did lots of work with Ottoway group in advocating for the project. Wants the path to be connected to the informal 'pathway of desire' through Gillman to provide isolated residents with walking and cycling paths. Would also like to see it connected to the Outer Harbour Greenway Bike Path.

█ (Rosewater): Raised issues with lack of crossings for pedestrians and mobility users. Would like it connected to line along current rail line and for the project to take into account accessibility considerations.

█ (Rosetta St, R): Agrees parking for the clubs can be incorporated and would like to see a shared use path and community space for biodiversity. Wants eco-sustainability improved with more trees. Suggested recycling some of the materials, e.g. the sleepers etc. in constructing the new space.

█ (Ottoway): Uses cut-through paths to Port when walking with dogs and children. Would like to see the whole loop connected. Also would like an obstacle course and outdoor activities for kids. More greenery – noted lack of gardens and outdoor spaces in the new houses in the area.

█ (RFC): Would like more carparking space for the Rosewater Football Club. Club currently gets lots of complaints from locals about parking in their narrow streets on game days and training nights. Extra car parking would ease that issue and improve safety for families sitting on the sidelines watching games.

█ (Rosewater): Would like parking for clubs and playgrounds incorporated. Also wanted aboriginal heritage integrated, along with native vegetations. Wants rubbish removed.

█ (Rosewater): Former Councillor, lobbied for a walking/bike path like this in the corridor for 10 years when on Council. Which never got through. Wanted it to connect with Eastern Pde.

█ (Ottoway): Wants a shared use pathway. Wants clean-up to occur. Suggested Council install bins along the line – Claire explained that bins probably wouldn't work as the rubbish being dumped is hard rubbish. Would like a strategy for regular clean-ups in the meantime. Claire noted Council will approach Keolis Downer to pay them to undertake the clean-ups.

■■■■ (Rosewater): Wants separate cycling and walking paths (separated for safety). Safe access for all – disability access.

■■■: Noted that basketball court in Gillman looks sad. Claire confirmed it's still DIT owned but Council do what they can to keep it clean. Sue would like it beautified but Claire explained budget limitations as the goal is to save for this whole project. ■■■ enjoys the tree lined walk through Gillman.

■■■ (Ottoway): Cycling and walkway path. Wants existing materials recycled. Would like to see a community garden. Noted that he used to be contracted by Department to undertake the clean-ups, pre-privatisation. He asked about what kind of budget the project would require?

■■■ (Rosewater): Community gardens, above ground to avoid potential contamination.

■■■■ (Rosewater): Is for a cycling and walking path. Pathways currently unsafe with pram as they are un-level. Would like nature sensory play incorporated within a playground space. Need for more open spaces with lack of backyards and big trees in the area.

Joost (local Cr): Will continue to push for this until Council has the land.

■■■■: Is for green space. Her house backs onto the line so wanted to note concerns of residents like her, who have properties along the line. She isn't against a used space but wants their safety concerns considered when the project is being developed. E.g. doesn't want planting or bright lights along the fence line. Noted that DIT hasn't been helpful with helping to pay for fences at the rear of their properties in the past. Also noted that the weeds and rubbish in the corridor are a fire risk. Claire noted that Council is having issues getting permission from DIT to even enter to corridor to do clean-ups.

Another woman noted – that in 2016 they successfully sought payment from DPTI to cover half the cost of their fence.

■■■■: Wants to see it repurposed as a community space and done properly.

Next steps (JOE): Encouraged residents to report dumping, overgrown weeds and anti-social behaviour to office for follow-up. Also to come to office with any fencing disputes with DIT. Noted that the consensus of the forum was that people want to see the corridor re-purposed as a mixed-use space, incorporating a range of different things. Will continue to seek information from DIT, will continue work with Council and hold another forum in August to relay updates.

■■■ (PortBUG): Noted after the meeting that he believed Council would have estimated costs for project from the costings it did for the grant proposal last year. Suggested approaching Chris Dunn.

NOT IN ATTENDANCE BUT SENT EMAIL

██████████ (Rosewater): Would also like to see a walking/bike path and native vegetation.

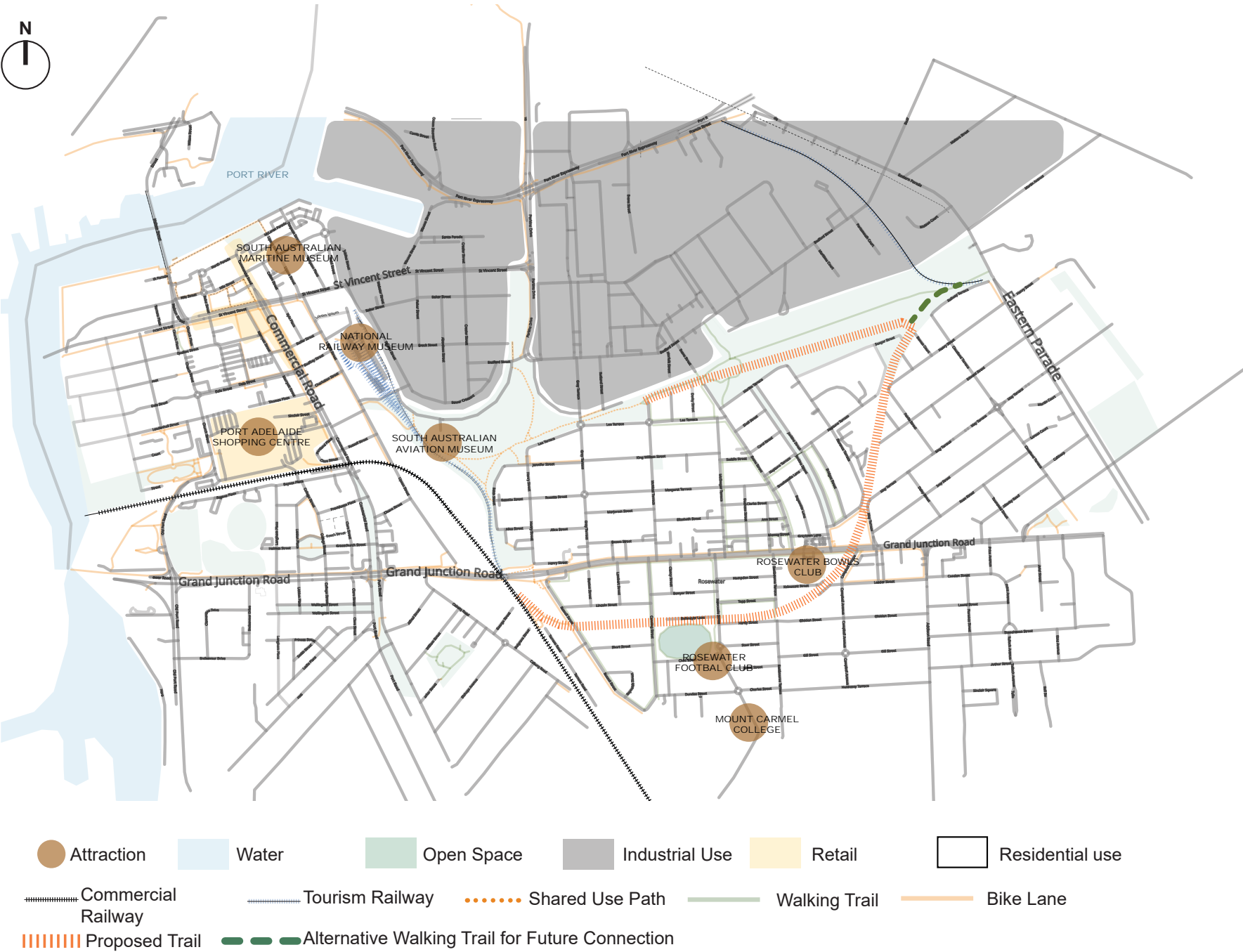
██████████ (Rosewater): Noted that residents on Short Street would be keen to see a laneway installed at the rear of their properties to allow them to sell of the rear of their large properties.



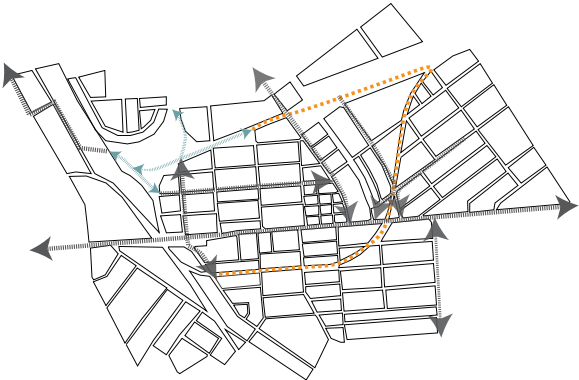
FORMER ROSEWATER RAILWAY
SHARED USE PATH
CONCEPTUAL MASTERPLAN September 2021



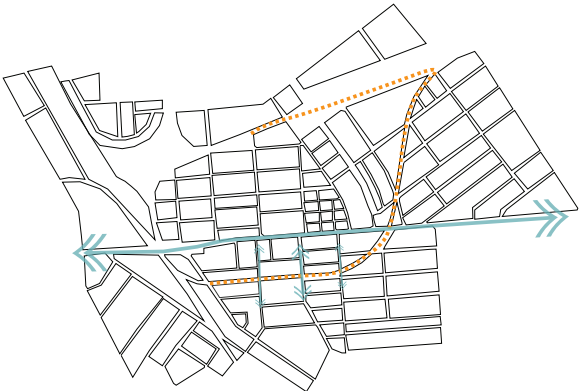
SITE CONTEXT



INTERCONNECT NEIGHBOURHOODS
Large residential catchment area currently restricted by lack of linkages.



LINK EXISTING BIKE CIRCULATION
Link existing fragmented bike and shared use path network.



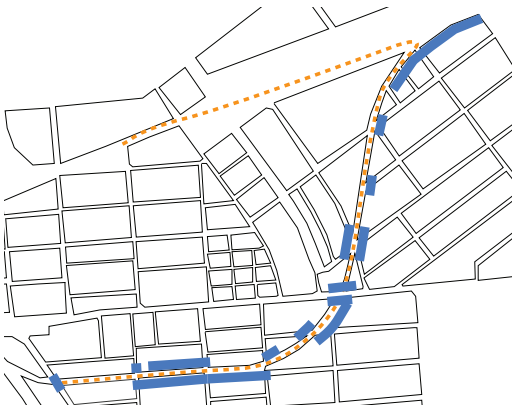
REDUCING CONFLICT BY TRAFFIC
Provide safer cycling and walking infrastructure to provide an alternative to crossing at main roads.

CONSTRUCT PORT GREENING NETWORK
Transform informal open space to a green corridor.

RESTORE BROWNFIELD ENVIRONMENT
The decommissioned railway and former industrial sites have restricted opportunities for improved open space.

OPPORTUNITY FOR PORT RETAIL CENTRE
Increase tourism, visitation and cycling opportunities between retail centre and waterfront.

DESIGN PRINCIPLE



REMOVE RAILWAY SECURITY FENCE



ENTRANCE OPPORTUNITIES

Maximise the entrance points for shared use path to welcome visitors from surrounding neighbourhoods.



GREENING OPPORTUNITIES

Provide greening buffer-zone for adjacent residential and industrial land. Introduce rehabilitated planting, bio-diversity planting to rejuvenate natural environment.

TYPICAL SECTION





ROSEWATER BOWLING CLUB

**Rosewater Bowling Club**

- New widened entrance with bollards
- Upgraded car park
- New drinking fountain
- New bike repair hub
- New lighting
- Public art opportunity
- Additional trees
- New greening buffer-zone for car parks



GILLMAN RAILYARDS



Gillman Railyards

- Upgraded multi-used court with fence
- Upgraded turf
- Public art opportunity
- Picnic opportunity
- New nature play
- New lighting
- Additional trees



